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ACTION AF-01

|      |        |         |        |         |         |         |         |
|------|--------|---------|--------|---------|---------|---------|---------|
| INFO | LOG-00 | CIAE-00 | C-01   | OASY-00 | DODE-00 | EUR-01  | HA-09   |
|      | H-01   | INRE-00 | INR-01 | L-03    | ADS-00  | NSAE-00 | NSCE-00 |
|      | OMB-01 | PA-01   | PM-02  | PRS-01  | P-01    | SNP-00  | SP-00   |
|      | SS-00  | TRSE-00 | T-01   | USIE-00 | /024W   |         |         |

-----87D4DF 181045Z /38

O 181039Z DEC 92  
FM AMEMBASSY DAR ES SALAAM  
TO SECSTATE WASHDC IMMEDIATE 9829  
INFO AMEMBASSY KIGALI IMMEDIATE  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY DAKAR PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY BAMAKO  
AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY BUJUMBURA  
AMEMBASSY HARARE  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY NAIROBI  
AMEMBASSY PARIS  
USCINCEUR VAIHINGEN GE //ECPLAD//

C O N F I D E N T I A L SECTION 01 OF 02 DAR ES SALAAM 07225

AF/RA FOR COL. MARLEY, AF/C FOR CAROL FULLER

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ALSO FOR AF/E

BONN FOR KLEMP, BRUSSELS FOR DUBROW, LONDON FOR  
MCKINLEY, PARIS FOR PERLOW

E.O. 12356: DECL:OADR  
TAGS: PREL, PGOV, MARR, OAU, RW, TZ  
SUBJECT: ARUSHA V - PARTIES RESUME TALKS, JPMC TO  
- MEET DEC. 21

REF: A) 92 KIGALI 5197 B) 92 STATE 405036

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- C) BENTLEY-FULLER PHONECON 12/17/92

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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. THE THE GOR AND THE RPF NEGOTIATORS RESUMED DIRECT DISCUSSIONS IN ARUSHA ON DECEMBER 16. AS OF LATE ON THE 17TH, THEY HAD MADE LITTLE PROGRESS. THE TALKS FOCUSED ON FINDING A FORMULA FOR ALLOCATING CABINET PORTFOLIOS IN THE TRANSITIONAL GOVERNMENT, WHICH PARTIES WOULD GET WHICH PORTFOLIOS, AND WHICH PARTIES WOULD BE INCLUDED IN THE GOVERNMENT. FONMIN NGULINZIRA IS REPORTED TO BE IN DAILY CONTACT WITH THE PRIME MINISTER AND FEELS HE HAS SUFFICIENT AUTHORITY TO NEGOTIATE THESE ISSUES. THE PARTIES WILL REPORT PROGRESS TO THE PLENARY ON DEC. 18. AND THE PARTIES, IN CONSULTATION WITH THE OAU, HAVE AGREED TO CONVENE THE JPMC ON DEC. 21 IN ARUSHA; OUR PRESENCE IS REQUESTED. END SUMMARY.

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NEGOTIATIONS RESUME

3. GOT MFA DIRECTOR FOR AFRICA AND MIDDLE EAST AMBASSADOR AMI MPUNGWE INFORMED POLOFF ON DEC. 18 THAT NEGOTIATIONS BETWEEN THE GOR AND RPF TEAMS IN ARUSHA RESUMED ON THE AFTERNOON OF DEC. 16. THE PARTIES WERE MEETING DIRECTLY WITH EACH OTHER IN THE PRESENCE OF HIMSELF AS THE REPRESENTATIVE OF THE FACILITATOR, SENEGALESE OBSERVER PAPA LOUIS FALL, AND OAU ASSISTANT SECGEN MAPURANGA. HE SAID THAT AS OF THE MORNING OF THE 18TH NO SIGNIFICANT PROGRESS HAD BEEN MADE BUT THAT THE TALKS WERE FOCUSING ON FINDING A FORMULA FOR THE DISTRIBUTION OF PORTFOLIOS IN THE TRANSITIONAL CABINET, THE NUMBER OF PORTFOLIOS TO BE GIVEN TO EACH PARTY, AND WHICH PARTIES WOULD BE INCLUDED.

4. MPUNGWE STATED THAT FONMIN NGULINZIRA WAS USING THE BISHOPS' PROPOSALS AS ACCEPTED BY THE OPPOSITION PARTIES AND THE GUIDELINES CONTAINED IN PRESIDENT HABYARIMANA'S DEC. 1 STATEMENT AND PRESIDENTIAL ADVISOR RUHIGIRA'S DEC. 2 LETTER AS THE BASIS FOR DISCUSSIONS. MPUNGWE SAID THAT THE GOT, DESPITE ITS

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OWN DOUBTS, HAD DECIDED TO LET THE PARTIES PRESS AHEAD  
ON THE BASIS OF THE STRONG REASSURANCES GIVEN TO  
PRESIDENT MWINYI BY PRESIDENT HABYARIMANA, AND TO  
TANZANIAN FONMIN DIRIA BY HABYARIMANA AND THE PRIME  
MINISTER, THAT THEY ARE FULLY COMMITTED TO THE ARUSHA  
PROCESS AND WILL ACCEPT THE RESULTS OF THE  
NEGOTIATIONS. MPUNGWE ADDED THAT DIRIA HAD SUGGESTED  
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TO PRESIDENT HABYARIMANA DURING LAST WEEK'S MEETING HE  
COULD CHANGE OR RECALL THE GOR NEGOTIATING TEAM IF HE  
WAS DISSATISFIED WITH THE PROCESS. HABYARIMANA  
DECLINED TO DO EITHER AND INSISTED THAT HE WANTED THE  
TALKS TO PROCEED.

5. GIVEN THESE ASSURANCES, AND THAT FONMIN NGULINZIRA  
HAS STATED CATEGORICALLY THAT HE HAD FULL POWERS TO

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C O N F I D E N T I A L SECTION 02 OF 02 DAR ES SALAAM 07225

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PROCEED AND THAT HE IS IN FREQUENT CONTACT WITH THE  
PRIME MINISTER, THE TANZANIANS FELT THEY SHOULD LET  
THE TALKS CONTINUE, DESPITE DOUBTS EXPRESSED BY SOME  
OF THE OBSERVERS. IF THE MRND REFUSES TO ACCEPT  
PROPOSALS AGREED ON IN ARUSHA, MPUNGWE SAID, THEN THAT  
WILL HAVE TO BE DEALT WITH "AT A DIFFERENT LEVEL." HE  
REMARKED THAT THE TANZANIANS WERE REMINDING BOTH SIDES  
THAT THEY WERE NEGOTIATING A TRANSITIONAL, NOT A  
PERMANENT ARRANGEMENT, AND THAT NO ONE WOULD  
UNDERSTAND A FAILURE TO MAKE PEACE BECAUSE OF A  
DISPUTE OVER WHO GOT WHICH SEATS IN A TRANSITIONAL  
CABINET.

JPMC TO MEET  
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6. MPUNGWE ALSO ADVISED THAT THE PARTIES HAD DECIDED LATE ON DEC. 17TH TO CONVENE THE JPMC FOR DEC. 21-22. HE EXPECTED THAT THE FRENCH MILITARY ROLE WILL BE HIGH ON THE AGENDA. HE HOPED THAT WE WOULD BE REPRESENTED; IN PARTICULAR, THAT COL. MARLEY COULD COME OUT AGAIN.

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POLOFF REMARKED THAT THE SHORT NOTICE MADE THIS DIFFICULT. MPUNGWE ALSO ADVISED THAT THE PARTIES WERE TALKING ABOUT TAKING A BREAK AFTER THE JPMC; HE DID NOT THINK THEY WOULD TALK THROUGH THE HOLIDAYS.

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COMMENTS

7. ALTHOUGH THE PARTIES ARE TALKING IN ARUSHA THE SAME DYNAMIC SEEMS TO APPLY -- THEY CAN MAKE LITTLE REAL PROGRESS UNLESS AND UNTIL THE SITUATION IN KIGALI IS SORTED OUT AMONG THE MRND AND THE OPPOSITION PARTIES. WE DEFER TO OUR KIGALI COLLEAGUES ON THE WISDOM OF HAVING THE ARUSHA NEGOTIATIONS CONTINUE WHILE THE SITUATION IN KIGALI REMAINS UNSETTLED. THE GOT FACILITATORS FEEL THAT GIVEN THE REASSURANCES THEY HAVE RECEIVED FROM THE PRESIDENT AND THE PRIME MINISTER, THEY CAN NOT APPEAR TO OBSTRUCT OR DELAY NEGOTIATIONS IF BOTH SIDES WANT TO CONTINUE. MPUNGWE IMPLIED THAT IF THE PARTIES IN ARUSHA DO HAMMER OUT SOMETHING WHICH THE MRND THEN REJECTS, PRESIDENT MWINYI WILL BE PREPARED TO REMIND HABYARIMANA OF HIS PERSONAL UNDERTAKINGS TO ACCEPT THE RESULTS OF THE ARUSHA PROCESS.

8. FINALLY, IT APPEARS FROM HERE THAT BENTLEY, OR SOMEBODY, SHOULD RETURN TO ARUSHA, AT LEAST FOR THE JPMC. IF POSSIBLE, TONY MARLEY SHOULD TRY TO MAKE IT OUT AS WELL. WE WILL HOLD OFF ON FINALIZING BENTLEY'S

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TRAVEL UNTIL WE HEAR DEFINITELY FROM THE DEPARTMENT.

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